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# **Building a risk based records management governance for the City of Rotterdam**



**DLM Forum, Lisbon**

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- **Introduction, policy & governance**
- **Risk approach**
- **Records management regimes**
- **Implementation & conclusions**



# Overview

- **Introduction, policy & governance**
- **Risk approach**
- **Records management regimes**
- **Implementation & conclusions**



# Introduction

## The setting



- Administration of approximately 11.000 civil servants
  - + 500 business processes
  - +1.000 software applications
- > *'The Wild West'*, < John MacDonald



# Introduction

- **Several attempts to introduce *proper* records management**
- **Departments responsible for records management**
- **Centralization -> opportunity to change**
- **Application-driven implementation of records management**



# Policy & governance

- **Records management is primarily the responsibility of the business**
- **Records management (like information security) is part of each business process**
- **Introduction of risk assessment**



- **Records management** *one* of the information fields, with information security, collaboration, business intelligence, open data, etc.

- **Roadmap for each information theme**

1. Policy & integration in information architecture
2. Records management in IT systems
3. Records management in business process re-engineering
4. Organizational culture – awareness of value of information



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# Risk approach: principles

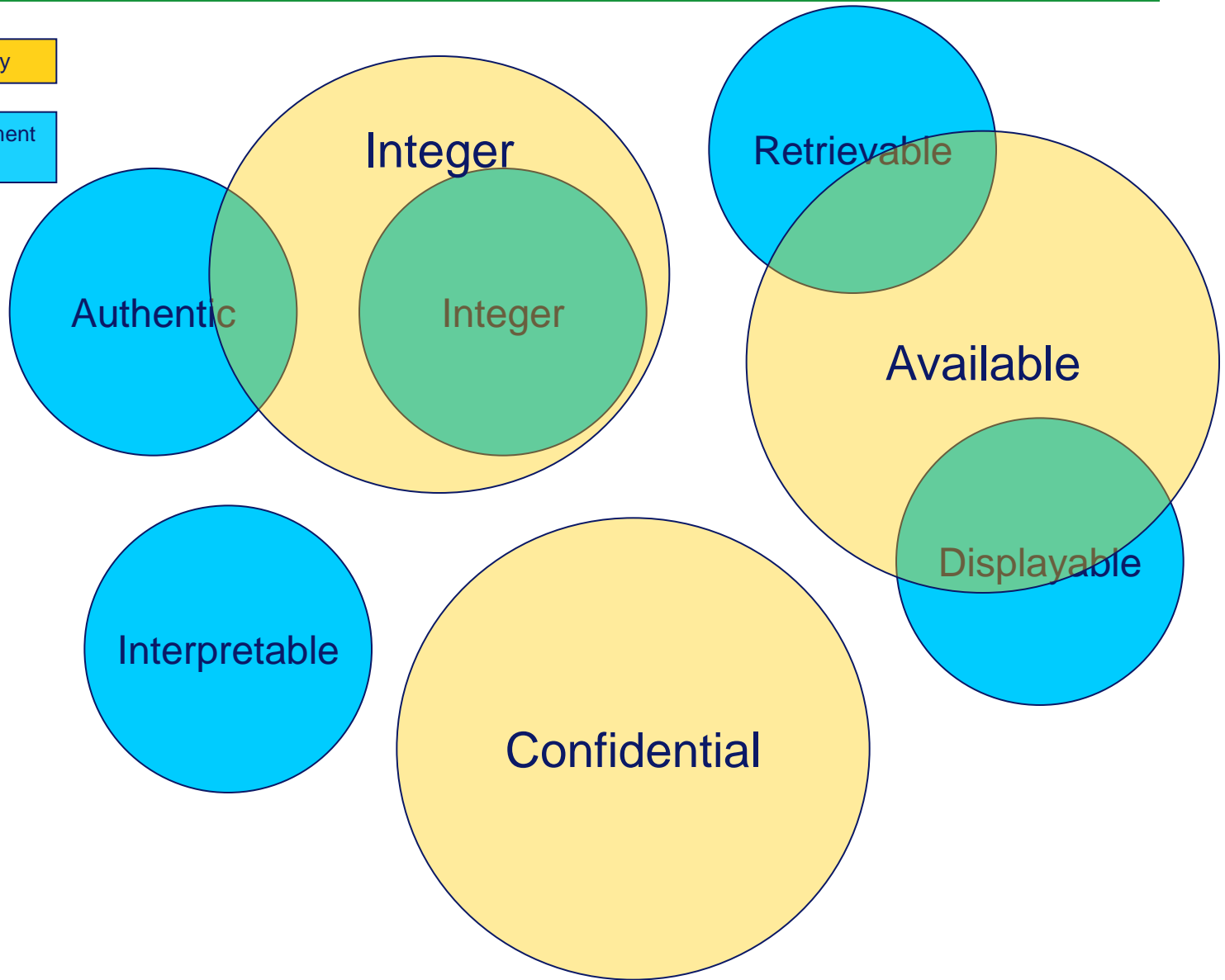
- **Quality level of records management regime is determined by business *needs & risks***
- **Based on the importance of business *process & information***
- **Leads to an *appropriate level* of records management measures**



# Risk approach: criteria

Information security

Records management  
(ISO 15489)



# Risk approach: quality levels per criterion

Level	Authentic and integer
0	<i>Not sure:</i> the business process allows that there is no guarantee that the information is authentic and integer.
1	<i>Protected:</i> a basic level of guarantee for authenticity and integrity is required
2	<i>High:</i> the business process allows little violation related to authenticity and integrity.
3	<i>Absolute:</i> conclusive evidence about author, moment of creation, content, and changes, is necessary.



# Risk approach: quality levels per criterion

Level	Retrievable
0	<i>Not necessary:</i> information may not be retrieved, without any consequence.
1	<i>Necessary:</i> information may incidentally not be retrieved.
2	<i>Important:</i> if necessary, information can be retrieved with special (incidental) effort.
3	<i>Essential:</i> information can be retrieved in a timely and efficient manner.



# Risk approach: quality levels per criterion

Level	Interpretable
0	<i>For those directly involved:</i> persons directly involved are able to interpret and understand the information.
1	<i>For a broader group in the organization:</i> information can be interpreted and understood by persons not directly involved in the process, shortly after closure of the case.
2	<i>For users outside the organization and through time:</i> information can be interpreted and understood by users outside the organization and after closure of the case.
3	<i>For users at a large distance in space and time:</i> information can be understood and interpreted by persons and stakeholders who are at a great distance from the original business process and its information.



# Risk approach: quality levels per criterion

Level	Displayable
0	<i>Not necessary:</i> information cannot be displayed without any consequence, even not by authorized persons.
1	<i>Necessary:</i> information cannot be displayed incidentally, even not by authorized persons.
2	<i>Important:</i> if necessary, information can be displayed with special (incidental) effort.
3	<i>Essential:</i> information can always be displayed by authorized persons.



# Risk approach: from assessment to implementation

1. Filling risk tool with business owner



2. Determining classification level (0-3)



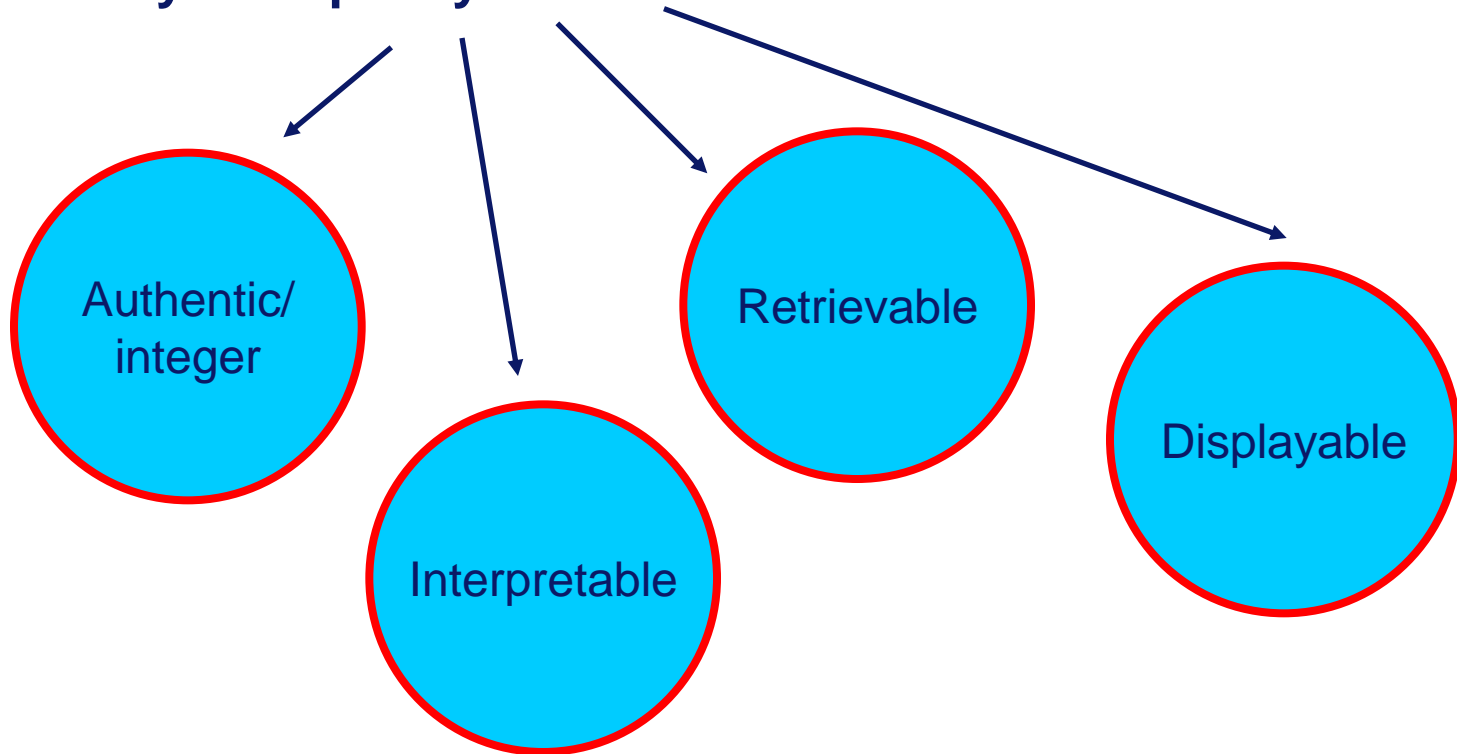
3. Implementing appropriate records management measures





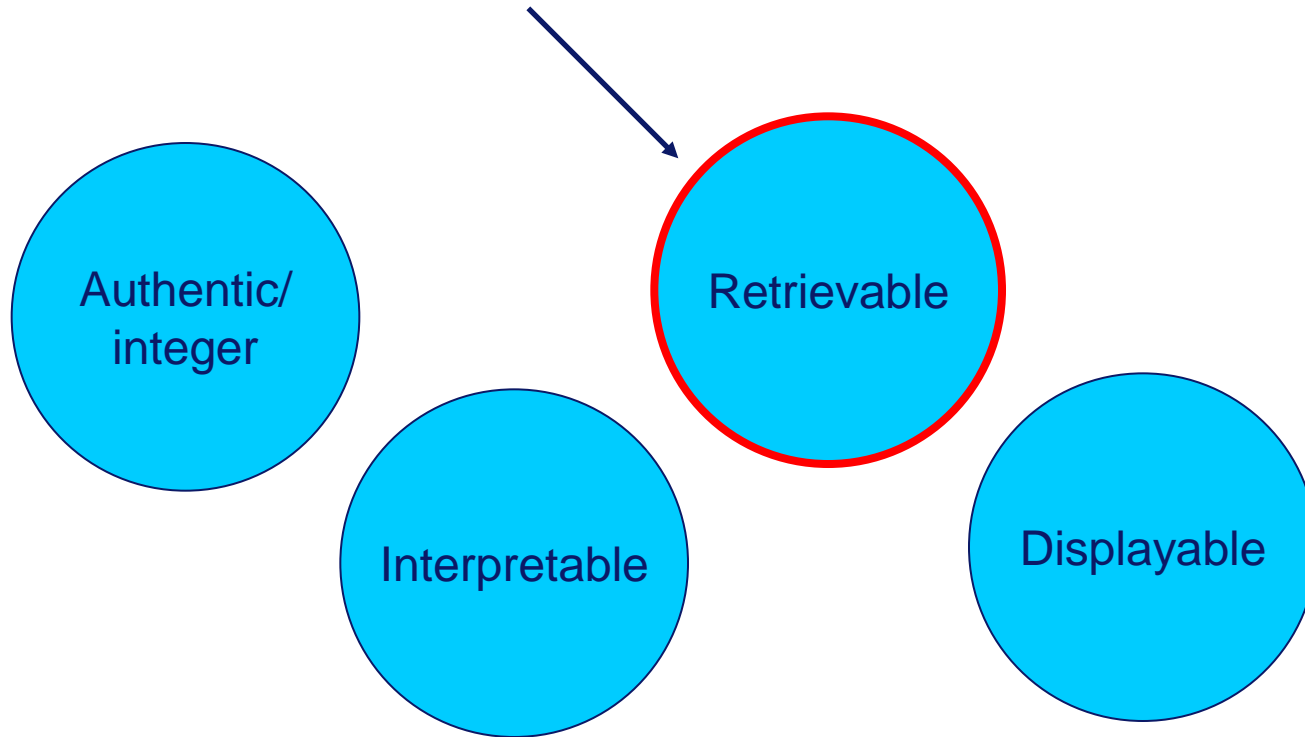
# Risk approach: indicators & questions

**Impact of financial, political, reputational or health risks  
caused by bad quality of information**



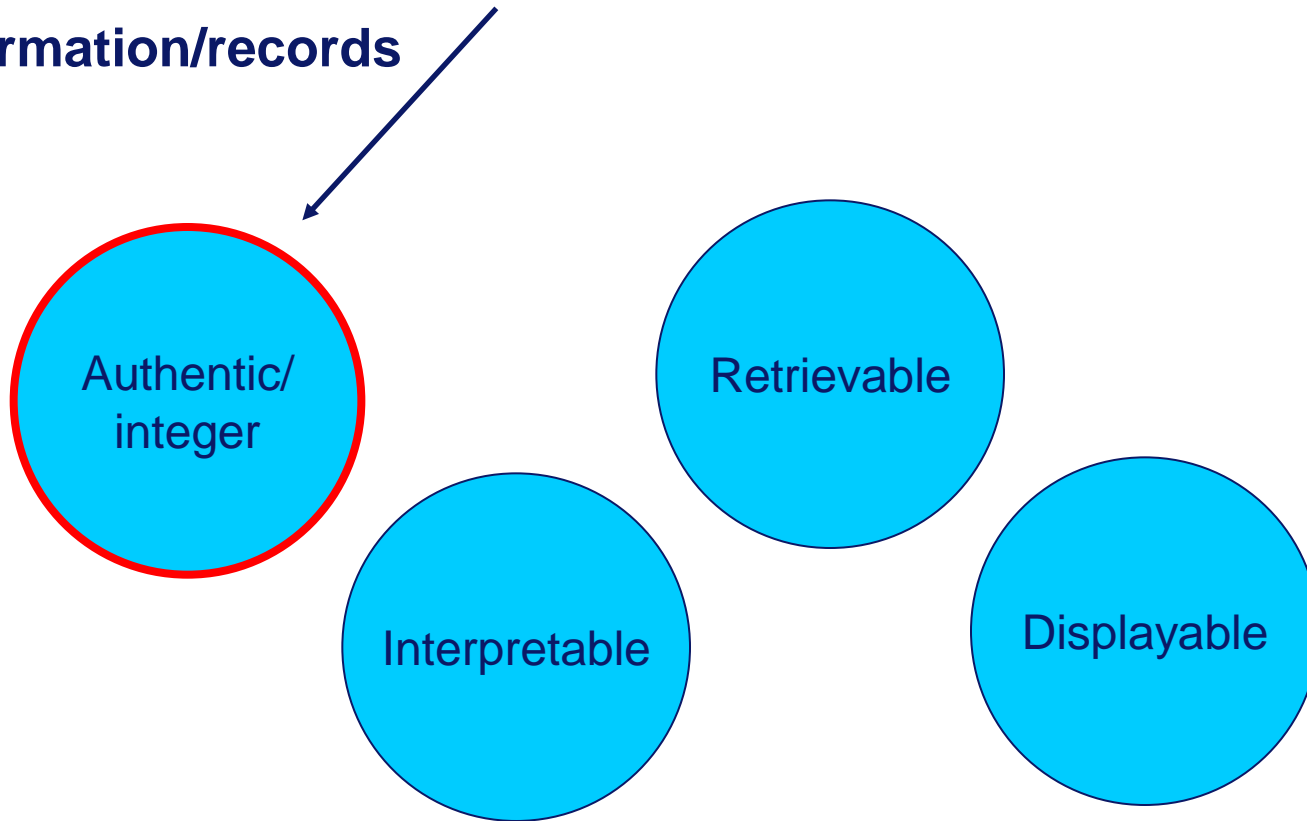
# Risk approach: indicators & questions

Legal requirements related to the process, timely delivery



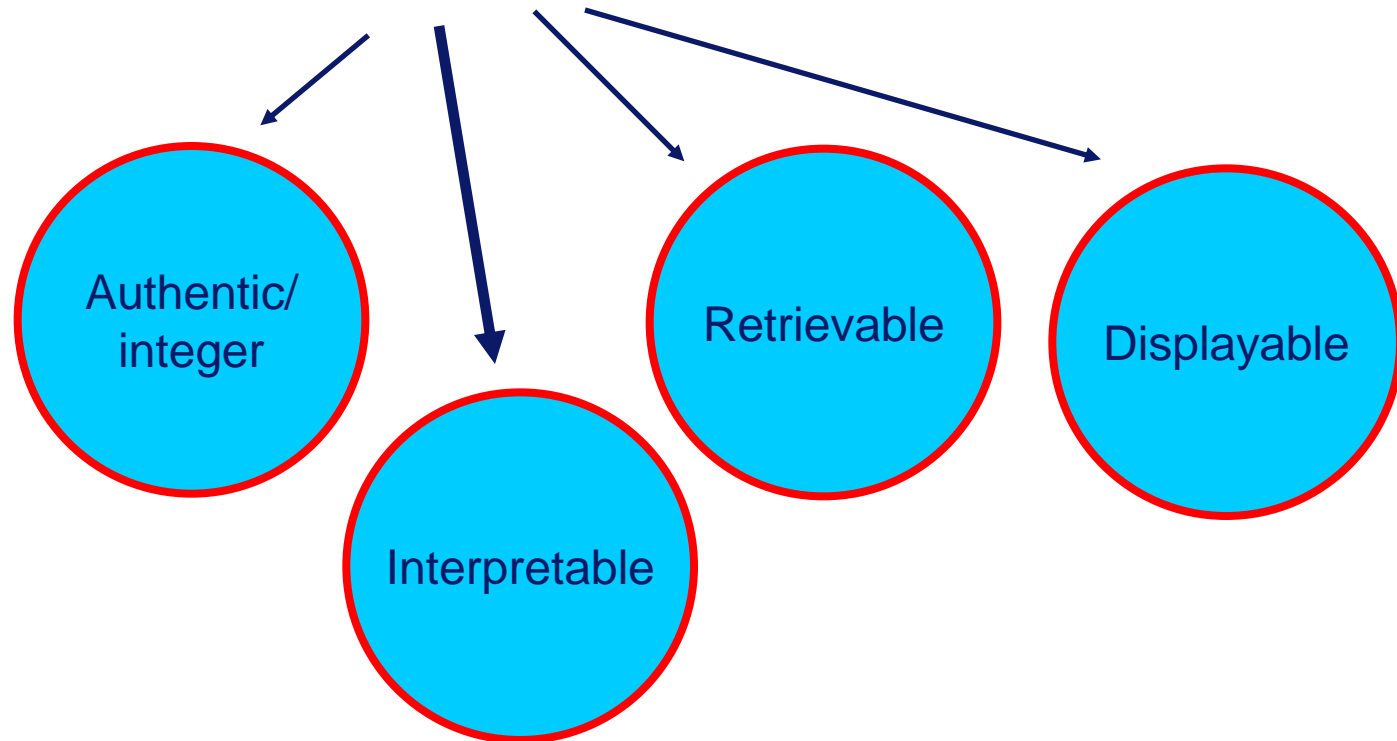
# Risk approach: indicators & questions

Legal requirements related to the form and status of information/records



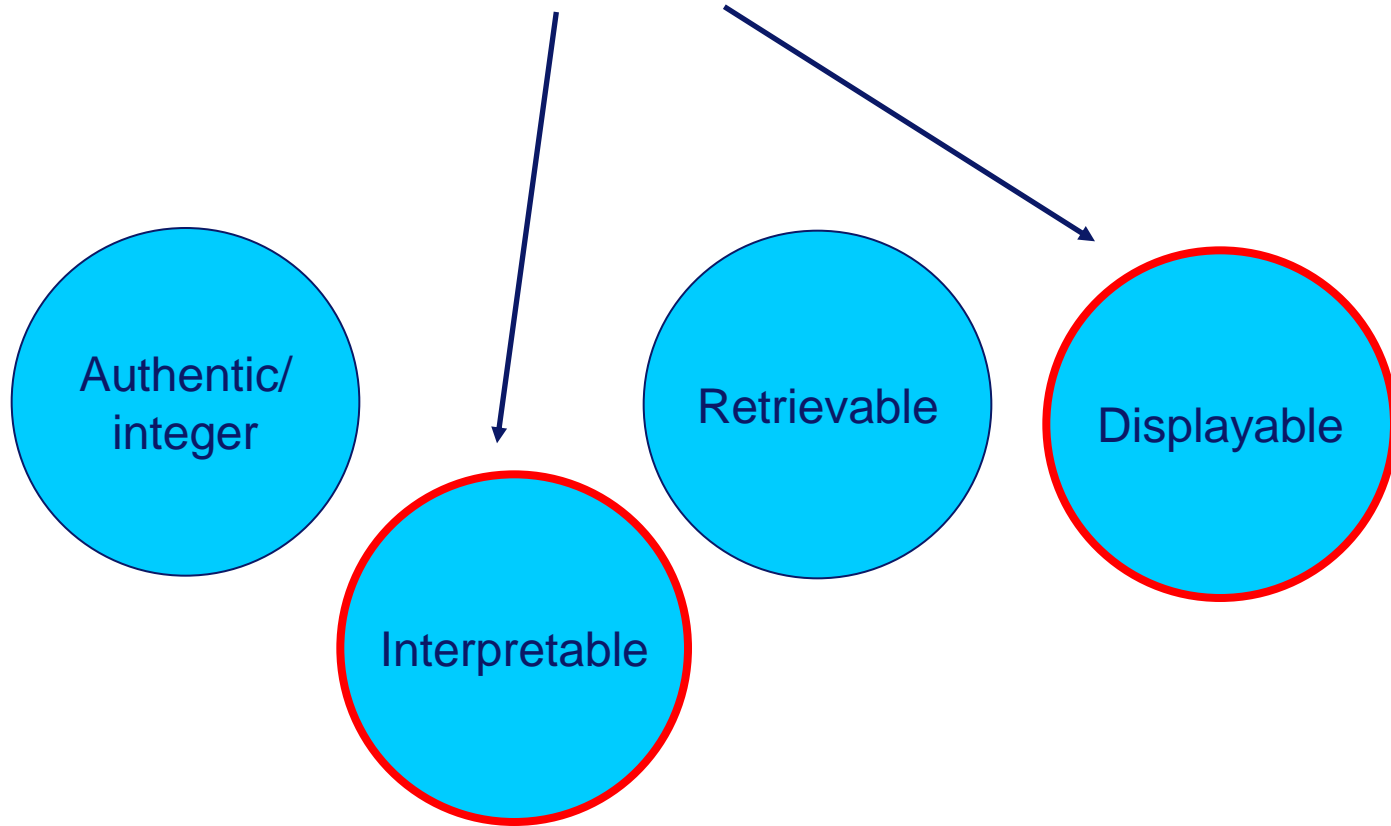
# Risk approach: indicators & questions

The extent to which partners, law enforcers or accountants have to rely on information in a later phase



# Filling the risk tool: indicators and questions

## Retention periods



# The risk tool: classification level determined



<b>Authenticity/ integrity</b>	<b>Retrievability</b>	<b>Displayability</b>	<b>Interpretability</b>	<b>Classification</b>
<b>17pt=3</b>	<b>19pt=3</b>	<b>19pt=2</b>	<b>14pt=3</b>	<b>3</b>



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# Records management regimes

- **Three fields of records management measures**
  - Metadata -> applications (<ISO 23081)
  - Functional requirements -> applications (<ISO 16175)
    - => part of process re-engineering & architecture
  - Procedures -> organizational culture
    - => part of educational task of records managers
- **Level 3: full set of requirements**
- **Level 0: no requirements**





# Records management regimes: example 1 (metadata)

- **Metadata about place that relates to record, file or series**
  - Level 0 & 1: not necessary
  - Level 2: if applicable, necessary
  - Level 3: always necessary
- **Metadata about integrity check**
  - Level 0 & 1: not necessary
  - Level 3 & 4: always necessary



# Records management regimes: example 2 (requirements)

- **Deletion of records, files & series should take place on the basis of metadata**
  - Level 0 & 1: not necessary
  - Level 2 & 3: mandatory
- **A record can only be added once to a file or series**
  - Level 0 & 1: not necessary
  - Level 2 & 3: mandatory
- **Unauthorized changes cannot be made**
  - Level 0 & 1: not necessary
  - Level 2 & 3: mandatory



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# Implementation

- **Approximately 50 processes analysed**
- **Most of them in higher risk levels (2 & 3)**
- + **Awareness for records management in general is increasing**
- + **Records management is on the *radar* of managers**
- **Implementing in applications remains a technical challenge**
- **Convincing all employees takes a long period**



# Conclusions

- **Risks for business, not necessarily detailed records management risks**
- **Risk approach as a means to create awareness in organisation**

<http://www.stadsarchief.rotterdam.nl/informatiebeheer/instrumenten>

